

DHB Board Office

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20 May 2020



Dear

RE: OIA request – Transfer of residents from St Margaret's Hospital to Waitakere Hospital

Thank you for your request of 19 April 2020 under the Official Information Act 1982 for information relating to the COVID-19 outbreak at St Margaret's Hospital and Rest Home (St Margaret's). You requested the following information:

- Copies of any reports, documents, briefings, memoranda and correspondence regarding the decision to move residents out of St Margaret's Hospital and Rest Home to Waitakere Hospital.
- Copies of any reports, documents, briefings, memoranda and correspondence regarding the spread of Covid-19 amongst residents of St Margaret's Hospital and Rest Home.

There is a large quantity of correspondence relating to the St Margaret's COVID-19 outbreak as a significant number of Waitematā DHB staff, as well as staff from Christian Hospital Trust (CHT, the owner of St Margaret's Hospital) and Auckland Regional Public Health Services (ARPHS), have been involved. We estimate that there is more than 1,000 emails between the many people involved across these organisations. Collating the material would therefore be a significant task.

We have considered whether charging or extending the timeframe for responding would assist in managing this work and have concluded it would not. Therefore, we have determined to refuse this element of your request under Section 18(f) of the Official Information Act due to substantial collation or research.

However, we are able to provide the daily situation reports for 17 April 2020, the day the decision to transfer the residents was made (**Attachment 1**) and 18 April 2020, the day the transfer occurred (**Attachment 2**). We believe these reports provide a succinct overview of the key components of the process. The reports also provide details of the residents and staff members affected by COVID-19 including the onset of symptoms date.

We have withheld information that would identify the residents and St Margaret's staff members in order to protect their privacy. Withholding is permitted on this ground under section 9(2)(a) of the Official Information Act 1982. In our view, the public interest in making identifying information about the residents and St Margaret's staff members available does not outweigh the need to protect the privacy of these individuals.

If these daily situation reports do not give you sufficient information, or there is something in particular you require, please let me know.

You are entitled to complain to the Ombudsman about the decision taken in providing this response. The Ombudsman's contact details can be found at <u>www.ombudsman.parliament.nz</u>

I trust that the information we have been able to supply is helpful.

Waitematā DHB supports the open disclosure of information to assist community understanding of how we are delivering publicly funded healthcare. This includes the proactive publication of anonymised Official Information Act responses on our website from 10 working days after they have been released.

If you consider there are good reasons why this response should not be made publicly available, we will be happy to consider your views.

Yours sincerely

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Tamzin Brott COVID-19 Executive Lead Waitematā District Health Board

Situation report – Friday 17 April 2020

CHT St Margaret's COVID-19 outbreak (EpiSurv #: OB-20-108817-AK)

Area	Situation				DHB Assistance Requested	DHB support provided	Actions
Residents / Staff	CONFIRMED I	NO NEW AD	omissio	NS UNTIL	Nil at this stage	Geriatrician and Nurse	- to
Status	FURTHER NOTICE					Practitioner support	review unwell
	Staff	Status		Onset date	16/04 Facility stated that	provided as required	residents and will
		Confirmed		03/04/20	additional clinical		connect with
		Probable		04/04/20	assessment support would	Weekend staff on-call	
		Confirmed		28/03/20	be helpful with being		
		Probable		03/04/20	stood down as a close	Geriatrician on-call –	to discuss
		Confirmed		07/04/20	contact as she reported		how residents
		Probable		06/04/20	directly to offsite GP.	NP on-call –	screening /
		Confirmed		10/04/20			symptom checking
		Confirmed		08/04/20		Exec on-call –	could be achieved
				- 1			within current HR
	Residents	Status	Onset date	Condition			resource
		Confirmed	07/04/2	0 Asymptomatic			-
			40/04/0				to identify
		Confirmed	12/04/2	0 No update			residents to
		Confirmed	14/04/2	0 Palliative			transfer to
		Confirmed	16/04/2	0 No update			Waitakere Hospital
		Commed	10/04/2				(WTH) in addition
		Confirmed	16/04/2	0 No update			to covid-19
		Confirmend	10/04/2				positive residents
		Confirmed	16/04/2	0 No update			
	Isolation			1			
	• 22 resider	nts in isolati	ion as clo	ose contacts			
	o st	aff membe	r 📃 — 12	Lout of isolation			
		3/04 (2 rem					
	o st	aff member	r = 7	-			
	o st	aff membe	r 📕 = 7				
	o st	aff membe	r 📕 = 6	additional			

Attachment 1

		o staff member = TBC		
		All other residents being managed in isolation		
	_	following COVID swabbing		
	•	All admissions to hospital from St Margaret's		
	•	(excluding secure dementia unit) to be		
		considered close contacts.		
	•	List of NHIs of all residents in facility (10/04)		
		has been supplied to North Shore Hospital		
		(NSH)/Waitakere Hospital (WTH) to support		
		future management in acute setting.		
	•	Directive for twice daily observations /		
		symptom checking of all residents – facility		
		stated that significant staffing resource		
		required for this to be completed. Residents		
		need to be checked daily for symptoms and		
		have their temperature taken. The basis for		
		this is the Health Quality & Safety Commission		
		(HQSC) guidance which isn't very specific but		
		states: Monitor outbreak progress through		
		increased observation of residents for fever		
		and/or acute respiratory illness		
	•	Agreement for up to 21 residents to be		
		transferred to WTH to support the facility as a		
		result of insufficient staff – 6 residents		
		(COVID-19 positive) will be transferred today		
		and possible transfer of more tomorrow.		
COVID-19	-	Decision to test symptomatic residents only as	- Document re COVID-19	- DHB
testing		per advice from (ARPHS) and	testing in ARC prepared	confirm where
		– facility to manage.	by NRHCC provided to	process for sta
	-	Facility has stated (11/04) no further swabs	facility.	testing
		will be completed without a supply of full face	- 10 x swab kits delivered	
		visors. Supplied 11/04.	to facility	

	- 15/04 - directive received by DHB incident		- 15/04 & 16/04 - all	
	management team (IMT) for all residents		residents swabbed	
	(excluding dementia unit) to be swabbed. DHB			
	lab to process. EpiSurv outbreak # to be			
	recorded on all swabs for easy identification.			
	Completed			
	- All staff will also need to be swabbed (80+) -			
	to include Compass staff and DHB staff.			
	Discussion re whether this should include			
	other visitors to the facility such as delivery			
	personnel. Need to confirm arrangements			
	around where testing will occur – possibly			
	local Community Based Assessment Centre			
	(CBAC).			
	- All swabs completed for residents on 15/04			
	and 16/04			
Staffing	Current situation – 17 CHT staff and 1 DHB staff	On-going critical need for	Staffing is being provided	-
	have been stood down (close contacts, confirmed	staffing support.	by DHB – HCAs, RNs and	(ADON) and
	or probable cases)		cleaner	
	- 16/04 staffing need remains critical need			continuing working
	- Cleaner to clean isolation rooms has been			with facility to
	confirmed until next Wed 22/04			support
	- 15/04 – update re Northern Region Health			 F/U advice re
	Coordination Centre (NRHCC) workforce team			whether
	are currently vetting possible staff and should			asymptomatic staff
	hopefully be available by Friday. will			who are close
	be contact person.			contacts are able
	- Continuity is an issue and ideal that same staff			to continue to
	return where possible			work in PPE
	- 16/04 -confirmed that DHB staff will look after			-
	all residents including those with confirmed			
	COVID			
	- Awaiting advice re whether asymptomatic			

	-	staff who are close contacts are able to continue to work in PPE Confirmation that ARPHS sought advice re standing down and this was the advice received will replace for the weekend 18/19 at St Margaret's ARPHS are not confident all close contacts have been identified and plan to interview all staff about possible contacts with confirmed or probable cases. Intend to complete with the next two days. Any staff that need to be stood down will be communicated to (over weekend), and with a list of staff that are currently on 14 days isolation including when they are cleared to			
GP services		come back. Facility continues to continues to provide regular GP services through virtual consults. He is not visiting the facility. There is another GP (from same practice) who is able to visit the facility if an on-site consultation is deemed necessary by Control CHT confirmed that with Control being stood down that they are lacking clinical assessments skills required to work with offsite GP.	No current issues with provision of GP service. Additional clinical support required to support GP with being stood down	to provide Geriatrician review for unwell and COVID positive residents alongside facility GP	 CHT to approach GP about whether practice can offer any additional support DHB to follow up with Planning, Funding and Outcomes (PFO) primary care team about situation

Infection	-	Facility reported infection prevention and	Nil requested	PFO Quality Nurse Leader	-
Protection and		control (IPC) precautions in place and all staff		is available to support	
Control (IPC)		continue to receive regular training. 15/04		provision of IPC training	
		confirmed that this is done twice daily at staff		and support if required.	
		meetings			
	-	ARPHS have discussed with facility and			
		confirmed that systems in place and facility			
		are following HQSC / Ministry of Health (MOH)			
		guidance			
	-	DHB staff expressed concerns about the PPE			
		at St Margaret's. Managed. 13/04 agreed all			
		staff to wear gowns (when PPE required)			
		rather than aprons for the duration of the			
		outbreak – to manage staff anxiety			
	-	ARPHS confirmed MOH guidance on cleaning			
		is correct (bleach products not required)			
	-	Discussed waste management, laundry			
		management and food services – facility			
		confident appropriate measures in place to			
		manage.			
	-	Confirmed on-going concerns with the safe			
		doffing and disposal of PPE due to lack of			
		rubbish bins.			
	-	Symptom checking of staff at start of shift is			
		currently occurring and temperature checks			
		will start when infra-red thermometers arrive			
PPE supply	-	PPE supplies have been delivered to facility.	Additional PPE will continue	PPE supplies continue to	to send
	-	Additional order has been made this weekend	to be required	be delivered by DHB and	additional
		to ensure supply for next week.		logistics	requirements /
	-	Regular orders will continue to ensure			order to for
		sufficient supply – consider regular order until			forwarding on
		residents out of isolation.			
	-	15/04 - confirmed that regular orders should			

Equipment	 be dispatched from NRHCC logistics with DHB able to provide emergency supply if required. Facility has identified additional equipment requirements that they are unable to source from their suppliers. Volumes are based on dedicated equipment for each isolation room. The facility is unsure about sharing medical equipment between residents in isolation and would value guidance on this. Currently sharing equipment and sanitising after each use. Bins and skips remain a priority Additional pulse oximeters to be supplied 	 25 profession standard tympanic thermometers – urgent need – unable to source from supplier, another facility or local chemist. 25 sphygmomanometer 25 stethoscopes (Litmun) 25 trolleys for isolation equipment 25 linen skips 25 rubbish bins - foot pedals 	 Gerontology Nurse Specialist (GNS) to provide DHB thermometer 08/04 Additional 6 x thermometers provided from WTH – 10/04 	 DHB to provide guidance re dedicated equipment DHB to ensure urgent supply of pulse oximeters, bins, tables, trolleys etc.
Communication	DHB PFO contact: ARPHS Contact: ARPHS Contact: - weekend 18/19 - - Senior Nurse Liaison: - weekend 18/19 - - DHB Operations: - DHB Operations: - Staffing support lead: - - 14/04 - media statement released by CHT confirming cluster - Emergency admission to hospital will be managed with executive on call this weekend - Confirmed ARPHS have supplied fact sheets for staff. ARPHS still preparing fact sheet for residents / residents' families. - Confirmed comms approach for residents is to 1. For positives phone families 2. For negatives send standard letter by email		Daily Zoom meeting at 12pm scheduled with facility, DHB and ARPHS	 CHT to communicate with staff re requirement for testing ARPHS to provide fact sheet for resident's families as soon as practicable CHT - communicate with residents families who will be transferred today CHT -communicate with residents families that are

explaining that swabs had been taken	not moving about
- Media statement – CHT requested for DHB to	why residents are
take the lead and any associated questions	being moved i.e.
	difficulties with
	staffing
	organise media
	statement

Situation report – Saturday 18 April 2020

CHT St Margaret's COVID-19 outbreak (EpiSurv #: OB-20-108817-AK)

DHB Assistance Requested DHB support provided Area Situation Actions Residents / Staff CONFIRMED NO NEW ADMISSIONS UNTIL Nil at this stage Geriatrician and Nurse to Practitioner support **FURTHER NOTICE** review unwell Status Staff Status Onset date 16/04 Facility stated that residents and will provided as required Confirmed 03/04/20 additional clinical connect with 04/04/20 Probable assessment support would Weekend staff on-call Confirmed 28/03/20 be helpful with Geriatrician on-call being and Probable 03/04/20 stood down as a close to discuss Confirmed 07/04/20 NP on-call how residents contact as she reported Probable 06/04/20 directly to offsite GP. Executive on-call screening / Confirmed 10/04/20 symptom checking Confirmed 08/04/20 could be achieved within current HR Onset Condition Residents Status resource date 07/04/20 In WTH Confirmed 12/04/20 In WTH Confirmed 14/04/20 Palliative Confirmed Confirmed 16/04/20 In WTH 16/04/20 In WTH Confirmed 16/04/20 In WTH Confirmed Isolation 22 residents in isolation as close contacts _ ○ staff member − 11 out of isolation 13/04 (2 remain symptomatic) \circ staff member = 7 staff member = 7 0 • staff member = 6 additional

Attachment 2

	 staff member = TBC 		
	 All other residents being managed in isolation 		
	following COVID swabbing		
	- All admissions to hospital from St Margaret's		
	(excluding secure dementia unit) to be		
	considered close contacts.		
	 List of NHIs of all residents in facility (10/04) 		
	has been supplied to North Shore Hospital		
	(NSH)/Waitakere Hospital (WTH) to support		
	future management in acute setting.		
	 Directive for twice daily temp / symptom 		
	checking of all residents – facility stated that		
	significant staffing resource required for this		
	to be completed. The basis for this is the		
	Health Quality & Safety Commission (HQSC)		
	guidance which isn't very specific but states:		
	Monitor outbreak progress through increased		
	observation of residents for fever and/or acute		
	respiratory illness		
	- Agreement for up to 21 residents to be		
	transferred to WTH		
	- 17/04 – 6 residents transferred to WTH		
	(Covid-19 positive)		
	- 18/04 – 9 residents transferred to NSH		
	- 18/04 – 47 residents remain at St Margaret's		
	(plus 19 dementia unit)		
COVID-19	 Decision to test symptomatic residents only as 	- Document re COVID-19	- DHB to
testing	per advice from Auckland	testing in ARC prepared	follow up on
	Regional Public Health Service (ARPHS) and	by NRHCC provided to	information to
	– facility to manage	facility.	CBAC (and
	- Facility has stated (11/04) no further swabs	- 10 x swab kits delivered	Healthline) re
	will be completed without a supply of full face	to facility	tested staff
	visors. Supplied 11/04	- 15/04 & 16/04 - all	continuing to work

	- 15/04 - directive received by District Health		residents swabbed	unless
	Board (DHB) incident management team (IMT)			symptomatic
	for all residents (excluding dementia unit) to			
	be swabbed. DHB lab to process. EpiSurv			
	outbreak # to be recorded on all swabs for			
	easy identification. Completed			
	- All staff to be swabbed (80+) – including			
	compass staff and DHB staff. To occur at			
	Community Based Assessment Centres			
	(CBAC).			
	- All swabs completed for residents on 15/04			
	and 16/04			
	- Staff reported that they had been advised by			
	CBAC not to come to work. This is not correct			
	advice. to follow up to ensure correct			
	message provided to CBACs			
	- Communication error re Te Atatu Peninsula			
	CBAS open today – some staff waiting.			
	Confirmed Lincoln Rd and Westgate are open.			
	- reported after the meeting that			
	Healthline may be giving information about			
	staff not going to work following testing			
Staffing	Current situation – (close contacts, confirmed or	On-going critical need for	Staffing is being provided	-
	probable cases)	staffing support.	by DHB – Health Care	Acting Director of
	- 18/04 staffing need remains critical need		Assistants (HCAs),	Nursing (ADON)
	- Cleaner to clean isolation rooms has been		Registered Nurses (RNs)	and
	confirmed until next Wed 22/04		and cleaner	continuing working
	- 15/04 – update re Northern Region Health			with facility to
	Coordination Centre (NRHCC) workforce team			support
	are currently vetting possible staff and should			 ARPHS to send
	hopefully be available by Friday. will			excel sheet noting
	be the contact person			status of all staff
	- Continuity is an issue and ideal that same staff			and date for

	-	return where possible 16/04 -confirmed that DHB staff will look after all residents including those with confirmed COVID-19 Awaiting advice re whether asymptomatic staff who are close contacts are able to continue to work in personal protective equipment (PPE) will replace for the weekend 18/19 at St Margaret's ARPHS are not confident all close contacts have been identified and plan to interview all staff about possible contacts with confirmed or probable cases. Intend to complete by 20/04. Any staff that need to be stood down will be communicated to for the weekend), and with a list of staff that are currently on 14 days isolation including when they are cleared to			isolation - to discuss with the second sec
GP services	-	Facility GP continues to provide regular GP services through virtual consults. He is not visiting the facility. There is another GP (from same practice) who is able to visit the facility if an onsite consultation is deemed necessary by CHT confirmed that with control being stood down that they are lacking clinical	No current issues with provision of GP service. Additional clinical support required to support GP with being stood down	to provide Geriatrician review for unwell and COVID positive residents alongside facility GP	 CHT to approach GP about whether practice can offer any additional support DHB to to follow up with Planning, Funding and Outcomes
		assessments skills required to work with offsite GP			and Outcomes (PFO) primary ca

				team about situation
Infection Protection and Control (IPC)	 Facility reported infection prevention and control (IPC) precautions in place and all staff continue to receive regular training. 15/04 confirmed that this is done twice daily at staff meetings ARPHS have discussed with facility and confirmed that systems in place and facility are following HQSC / Ministry of Health (MOH) guidance DHB staff expressed concerns about the PPE at St Margaret's. Managed. 13/04 <u>agreed all staff to wear gowns</u> (when PPE required) rather than aprons for the duration of the outbreak – to manage staff anxiety ARPHS confirmed MOH guidance on cleaning is correct (bleach products not required) Discussed waste management, laundry management and food services – facility confident appropriate measures in place to manage. Confirmed on-going concerns with the safe doffing and disposal of PPE due to lack of rubbish bins. Symptom checking of staff at start of shift is currently occurring and temperature checks will start when infra-red thermometers arrive 18/04 – confirmed that no staff have worked between the dementia unit and hospital unit since the beginning of the outbreak 	Nil requested	PFO Quality Nurse Leader is available to support provision of IPC training and support if required	- CHT to ensure that symptom checking of all staff at the beginning of each shift occurs (including those in the dementia unit)
PPE supply	 PPE supplies have been delivered to facility Additional order has been made this weekend 	Additional PPE will continue to be required	PPE supplies continue to be delivered by DHB and	

Equipment	 to ensure supply for next week. Regular orders will continue to ensure sufficient supply – consider regular order until residents out of isolation. 15/04 - confirmed that regular orders should be dispatched from NRHCC logistics with DHB able to provide emergency supply if required. Facility has identified additional equipment requirements that they are unable to source from their suppliers. Volumes are based on dedicated equipment for each isolation room. The facility is unsure about sharing medical equipment between residents in isolation and would value guidance on this. Currently sharing equipment and sanitising after each use. 	 25 profession standard tympanic thermometers – urgent need – unable to source from supplier, another facility or local chemist. 25 sphygmomanometer 25 stethoscopes (Litmun) 25 trolleys for isolation equipment 25 linen skips 25 rubbish bins - foot pedals 	 logistics 17/04 – order placed Gerontology Nurse Specialist (GNS) to provide DHB thermometer 08/04 Additional 6 x thermometers provided from WTH – 10/04 <u>On loan from WTH</u> 2 Masimo pulse oximeters 6 Nightingale trolleys Linen skips and rubbish bins ordered by 	 DHB to provide guidance re dedicated equipment to calculate PPE supplied by hospital
Communication	DHB PFO contact: ARPHS Contact: weekend 18/19 – Senior Nurse Liaison: weekend 18/19 – DHB Operations: Staffing support lead: - 14/04 - media statement released by CHT confirming cluster		Daily Zoom meeting at 12pm scheduled with facility, DHB and ARPHS	 CHT to communicate with staff informing they can continue to work unless advised by ARPHS ARPHS to provide fact sheet for residents' families as soon as

 Emergency admission to hospital will be 	practicable
managed with (over weekend)	- CHT to let ARPHS
- confirmed ARPHS have supplied fact	know if any staff
sheets for staff. ARPHS still preparing fact	report symptoms
sheet for residents / resident's families.	that may be
- CHT confirmed all resident families are aware	consistent with
of swabbing	COVID-19
- CHT confirmed comms for moving residents	
1. Phoned all families of all residents to NSH /	
WTH	
2. Emailed all other resident families	
explaining	
- Media statement – media statement released	
yesterday and today	
- 18/04 – CHT confirmed inconsistent	
messaging being supplied to staff being tested	
about whether they can continue to work	
- ARPHS requested that any staff that report	
symptoms consistent with COVID-19 are	
reported to the facility	
	1]